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PNO 158-1557

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(U) PERU'S SENDERO LUMINOSO: THE CORNER OF THE DEAD

Introduction and Summary

(U) Peru returned to democracy in 1985. Later that same year, dead dogs hanging from lampposts in Lima announced the survival of an obscure subversive group, Sendero Luminoso (Shining Path). Lima residents did not fathom the meaning of the dead dogs and soon forgot them. A year later, hanging dogs appeared again, this time in the remote Andean department of Ayacucho, located southeast of Lima. The Quechua-speaking people of Ayacucho, whose name in the local tongue means "Corner of the Dead," understood the symbolism of impending death.

(C) Armed struggle, slow in starting but intervening years has claimed an estimated 4,000 lives and has evolved into a campaign of urban attacks and cruel rural massacres. The military administration, fearing the possible consequences of military control of the campaign, initially gave responsibility to the police. When the police proved inadequate, the attacks had spread to Lima and the government sent the armed forces in December 1982. In July 1984, the military took charge of the antiterrorist campaign.

The military recently replaced the commander of the Ayacucho emergency zone when he said publicly that the solution to the problems hinged on the social and economic development of Peru's poor regions rather than a purely military approach.

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(C) The civilian government finds itself in a position. Sendero Luminoso is ruthless and not openly regards the entire Peruvian political system--democracy as bankrupt, and during 1983 and 1984 stepped up violence. The military urges all-out war against the guerrillas, despite restraints imposed by constitutional order. Liberalism is alleviating the causes of subversion through extensive development which Peru cannot afford in its current financial difficulties. Unwilling to unleash the military and to devote economic resources to the problem, Belaunde and his politicians will confront an increasingly bleak situation. A combination of economic deterioration and subversive terrorism threatens the continuance of democratic government. Tensions between the military and the civilian authorities brought about by terrorist violence increase the risk of jeopardizing the presidential elections scheduled for April.

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The Shining Path to Revolution

(U) In 1928, Mariátegui wrote that "Marxism-Leninism is open the shining path to revolution." In 1970, Guzman Ayacucho broke with the Peruvian Communist Party and founded the Communist Party for the Shining Path of Mariátegui, or Sendero Luminoso (Shining Path).

(U) The mountainous Ayacucho region, inhabited by a million Quechua-speaking peasants--70 percent of whom speak Spanish at all—is almost completely divorced from the rest of Peru. Traditionally neglected, the region has no industry or steady public works programs and poor soil. Average life expectancy is about 45 years. Water, electricity, and medical services are almost non-existent outside the few main towns. Much of the region is not even accurately mapped.

(U) During the 1970s, Sendero Luminoso activists traveled across Ayacucho, learning its language and customs and spreading their brand of agrarian communism. They worked first in positions as school teachers, agricultural advisers, and organizers. Sometime during this period, Sendero Luminoso's philosophy evolved into a more radical, militant form. It advocated armed struggle as the only way to achieve socialism in Peru. Sendero Luminoso made no distinction between democratic regimes, denouncing the entire Peruvian political structure as bankrupt. Most Peruvian leftists probably spoke of armed struggle, but Guzman and his followers believed what they said.

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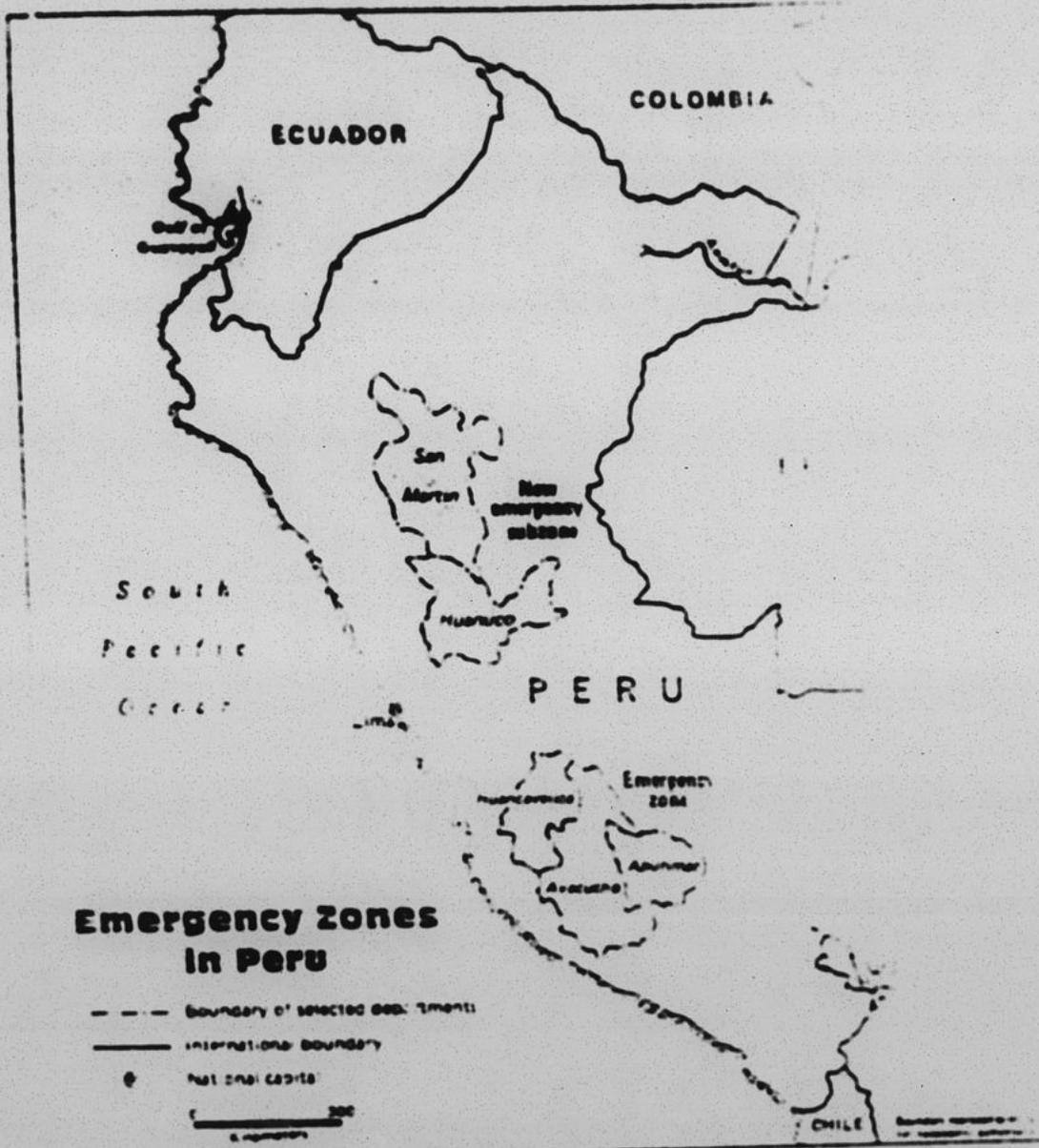
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bered among the ills of the world all forms of communism, fascism,

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Marxist parties ("parliamentary cretins"), capitalism, Soviet "imperialism." Sendero has attacked the US embassy and the office of the Soviet airline Aeroflot.

(U) Sendero Luminoso issues no communiques, manifestos or other public documents. Its leaders are well-hidden and grant interviews or otherwise exploit media outlets to explain their aims. Organized in tight cells, Sendero has proved adept at penetration by the security forces. From what can be pieced together from numerous sources, including a 1971 paper written by Guzman, Sendero fashions its revolution after Mao and Pol-Pot. It sees Peru as "a semi-feudal and semi-capitalist society...abused by a minority for centuries." The intent is to launch an offensive "that may take 20 years" in which the rebels will surround and cut off the cities and finally take them. The armed struggle was launched as Peru returned to democracy in 1980 to emphasize the view that all regimes are equally bad. It takes advantage of the inherent difficulties that face any government trying both to preserve democracy and to combat terrorism.

(C) Between 1980 and 1982, the insurgency was limited to sporadic raids on government outposts in the Andes and incursions. It seemed to pose little threat to the Belaunde government. What the government failed to notice, or at least did not publicly admit, was that Sendero Luminoso had won strength in the countryside by holding regular indoctrination meetings. Its members distributed food, executed "enemies of the people," criminals, local officials, teachers, wealthy merchants who had wisely ingratiated themselves to peasants who had been authorities for decades. The pattern changed after 1982, when a Sendero force of perhaps 150 attacked the prison capital, Ayacucho City, with automatic weapons and dynamite and freed all 247 inmates of the maximum security prison. The government declared the region to be an "enemy zone."

(C) Violence perpetrated by Sendero Luminoso since the Ayacucho raid has become more widespread and intense. Sendero has expanded its scope of operations beyond Ayacucho, and the government has declared a new emergency zone in the Huallaga River Valley (see map). Sendero has also launched repeated attacks in Lima, recruiting from among the urban poor. Its urban activities gain more media exposure and middle-class attention and have significantly increased Peruvian political tension. Within the emergency zones--areas accustomed to violence and brutality--Sendero tactics now include periodic massacres of peasants unsympathetic to the cause. Sendero cadres reportedly have not spared women, young children or elderly people; among the local fears and rivalries, the killings have sparked reprisals, including slayings by peasants of suspected Sendero sympathizers, village groups, and unsuspecting outsiders.

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(C) Sendero Luminoso steals most of its guns and money and finances itself principally through protection money extorted "tolls" in the emergency zones, and occasional bank robberies. Although it operates in many of the same areas as narcotics traffickers, there is no evidence of a narco-terrorist link. The group appears to leave the other alone. Although this self-sufficient policy limits the sophistication of Sendero's operations, members have been resourceful in fabricating crude but effective weapons--lime-bair slings to hurl dynamite, firebombs, hand-guns for mortars, etc. Lack of military prowess is at least partially compensated for by zeal.

In December 1982, the government sent 3,000-4,000 troops--half from the army, marines, and air force and the rest police--into the Ayacucho emergency zone. Army Gen. Clemente Noel was appointed political-military commander of the zone. Although there were initial reports of successes, the campaign was poorly planned and executed and soon bogged down. In late 1983, Noel was replaced by a Quechua-speaking son of peasants, Gen. Adrias Euaman Centeno. In July 1984, Belaunde yielded to pressured and gave the armed forces a broad, ambiguous, vaguely worded gag-bag to take control of the antiterrorist campaign nationwide. However, the new toughness will attempt to win the hearts and minds of the people.

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population through civic actions and closer relations between troops and the locals. Most military commanders, however, merit in a hearts-and-minds approach. After Buaman gave an August television interview that the solution to the insurrection lay in social and economic development, rather than a purely military approach, he was dismissed by the high command.

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632-3031

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